

CARL T.C. GUTIERREZ GOVERNOR OF GUAM

# APR 17 1998

#### Refer to Legislative Secretary

The Honorable Antonio R. Unpingco Speaker Twenty-Fourth Guam Legislature Guam Legislature Temporary Building 155 Hesler Street Agana, Guam 96910

OFFICE OF THE LEGISLATIVE SECRETARY
ACKNOWLEDGMENT RECEIPT
Received By
Time 4:45pm
Date 4.17.98

Dear Speaker Unpingco:

Enclosed please find a copy of Bill No. 493 (LS), "AN ACT TO ADD A NEW ARTICLE 6 TO CHAPTER 41 OF TITLE 17 OF THE GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING A DISASTER ASSISTANCE PROGRAM FOR INDIVIDUALS WITH DISABILITIES AND OTHER PATIENTS", which I have signed into law today as Public Law No. 24-172.

This legislation provides the Department of Integrated Services for Individuals with Disabilities (DISID) a separate fund with an appropriation of \$100,000 to respond quickly to the needs of disabled persons who may need assistance immediately.

There are no guidelines contained in the legislation for the disbursement of the funds, which should be used only for emergencies. The DISID will try to incorporate guidelines into their rules and regulations which will take into account disaster response needs. Although funds sitting idle in a separate account are not managed well, relative to good financial practices, the concept of having a ready resource to assist those in need is very important.

Very truly yours,

Carl T. C. Gutierrez Governor of Guam

Attachment

1.100

cc: The Honorable Joanne M. S. Brown Legislative Secretary

Office	of the	Spe	aker	
ANTON				
Date:	4-1	2-	US	
Time:		YÆ	$\hat{\Box}$	
Rec'd h	y:	Q	P,	
Print N	ame:	Ì	AR	neD.

### TWENTY-FOURTH GUAM LEGISLATURE 1998 (SECOND) Regular Session

### CERTIFICATION OF PASSAGE OF AN ACT TO THE GOVERNOR

This is to certify that Bill No. 493 (LS), "AN ACT TO ADD A NEW ARTICLE 6 TO CHAPTER 41 OF TITLE 17 OF THE GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING A DISASTER ASSISTANCE PROGRAM FOR INDIVIDUALS WITH DISABILITIES AND OTHER PATIENTS," was on the 27<sup>TH</sup> day of March, 1998, duly and regularly passed.

**ØNIO R. UNPINGCO** Speaker Attested: MARK FORBES Senator and Acting Legislative Secretary This Act was received by the Governor this  $\underline{64}$  day of  $\underline{}$ \_, 1998, at  $\frac{1}{55}$  o'clock  $\beta$  .M. Assistant Staff Officer Governor's Office APPROVED: CARL T. C. GUTIERREZ Governor of Guam 4-17-98 Date: Public Law No. \_24 - 172

## TWENTY-FOURTH GUAM LEGISLATURE 1998 (SECOND) Regular Session

#### Bill No. 493 (LS)

As amended by the Author and further amended on the Floor.

Introduced by:

E. J. Cruz J. C. Salas L. F. Kasperbauer Felix P. Camacho E. Barrett-Anderson T.C.Ada F. B. Aguon, Jr. A.C. Blaz I. M.S. Brown Francisco P. Camacho M. C. Charfauros W. B.S.M. Flores Mark Forbes A. C. Lamorena, V C. A. Leon Guerrero L. Leon Guerrero V. C. Pangelinan A. L.G. Santos F. E. Santos A. R. Unpingco J. Won Pat-Borja

AN ACT TO ADD A NEW ARTICLE 6 TO CHAPTER 41 OF TITLE 17 OF THE GUAM CODE ANNOTATED, RELATIVE TO ESTABLISHING A DISASTER ASSISTANCE PROGRAM FOR INDIVIDUALS WITH DISABILITIES AND OTHER PATIENTS.

## 1 BE IT ENACTED BY THE PEOPLE OF GUAM:

like 2 Legislative Findings and Intent. Disasters, Section 1. Super Typhoon Paka on December 16, 1997, are a hardship to all of us. But to 3 persons with disabilities and other patients with additional needed 4 dependence on medical equipment, medical supplies and medications for 5 subsistence, are especially burdened with the devastation of a disaster and are 6 almost consistently incapable of immediate and speedy recovery. The Guam 7 Legislature then recognizes the need for immediate intervention for the 8 9 preservation of health, safety and welfare of these people.

Section 2. Article 6 is hereby added to Chapter 41 of Title 17 of the
Guam Code Annotated to read as follows:

12 "ARTICLE 6. 13 INDIVIDUALS WITH DISABILITIES 14 **DISASTER RECOVERY FUND.** 15 **Creation**. There is hereby created, separate and Section 41601. 16 apart from other funds of the government of Guam, a fund known as 17 the Individuals with Disabilities Disaster Recovery Fund ('FUND'). 18 Separate Fund and Bank Account. Section 41602. 19 The Fund shall not be commingled with the General Fund and 20 shall be kept in a separate bank account. The Governor pursuant to any 21 of his transfer authority shall transfer no monies from the Fund.

22Section 41603. Purpose and Expenditures.TheFund23shall be expended to mitigate damages and losses of medical

equipment, medical supplies and medications to individuals with disabilities and other patients under the care of a licensed physician.

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Section 41604. The Director of the Department of Integrated
 Services for Individuals with Disabilities ('Director') is hereby
 authorized to dispense funds from the Individuals with Disabilities
 Disaster Recovery Fund pursuant to this Article.

shall 7 Section 41605. Administration. The Director account for and administer the Fund. The Director shall keep all books, 8 9 records, files and accounts for the Fund. The Director shall prepare 10 semi-annual reports relative to the Fund reflecting the transactions and 11 financial condition of the Fund, which semi-annual reports shall be 12 transmitted to the Governor and the Speaker of the Guam Legislature."

13 Section 3 Appropriation. The sum of One Hundred Thousand 14 Dollars (\$100,000.00) is hereby appropriated from the General Fund to the 15 Individuals with Disabilities Disaster Recovery Fund for the purpose of this 16 Act.

Section 4. Administrative Adjudication Law. The Director shall
 promulgate rules and regulations for the purpose of this Act through the
 Administrative Adjudication Law within thirty (30) days from passage of this
 Act.

# TWEN Y-FOURTH GUAM LEGISLATURE

1998 (SECOND) Regular Session

ATURE Date: <u>3 2-7 9</u>8

# **VOTING SHEET**

Bill No. <u>49</u>3

Resolution No.

Question:

NAME	YEAS	NAYS	<u>NOT</u> <u>VOTING/</u> <u>ABSTAINED</u>	ABSENT/ OUT DURING ROLL CALL
ADA, Thomas C.				
AGUON, Frank B., Jr.	Ĺ			
BARRETT-ANDERSON, Elizabeth				
BLAZ, Anthony C.				
BROWN, Joanne M. S.	5			
CAMACHO, Felix P.				
CAMACHO, Francisco P.				
CHARFAUROS, Mark C.				
CRUZ, Edwardo J.				
FLORES, William B.S.M.	1 /	4		,
FORBES, Mark				
KASPERBAUER, Lawrence F.				
LAMORENA, Alberto C., V				
LEON GUERRERO, Carlotta A.	$\checkmark$			
LEON GUERRERO, Lou				
PANGELINAN, Vicente C.	$\vee$			
SALAS, John C.				
SANTOS, Angel L.G.				
SANTOS, Francis E.	V			
UNPINGCO, Antonio R.				
WON PAT-BORJA, Judith				

#### TOTAL



CERTIFIED TRUE AND CORRECT:

Clerk of the Legislature



TWENTY-FOURTH GUAM L SLATURE

Office of the Vice-Speaker ANTHONY C. BLAZ

**.** 1

	1874) 1	λTIVE TTEE λSHIP	March 16, 1998
Finance (		irman kation	The Honorable Speaker Antonio R. Unpingco 24th Guam Legislature
Vice		irman Rules.	155 Hesler Street
Governme & Fed-		eform Affairs	Agana, Guam 96910
		ication	
Natura		ources	Dear Mr. Speaker:
Hun		ealth & ervices	The Committee on Finance and Taxation, to which was referred Bill No. 493, "AN
Tourisi Developme		onomic Julturai Affairs	ACT TO ESTABLISH DISASTER ASSISTANCE PROGRAM FOR INDIVIDUALS WITH DISABILITIES AND OTHER PATIENTS BY ADDING A NEW ARTICLE 6 TO CHAPTER 41 OF
Pu Consum	3	d.crary afety & rect-on	TITLE 17 GCA", herein reports back with the recommendation TO DO PASS.
I. Telecomm	(	ortation tions &	Votes of the committee members are as follows:
Micros Mi		RSHIP	To Pass
(	11	nance mission	Not to Pass
Comm	L, L,	on Self nination	To Place in Inactive File
			Abstain
			Off-1sland
			Not Available
			A copy of the Committee's report and other pertinent documents are enclosed for your reference and information.
			Sincerely,
			ANTHONY C. BLAZ
			attachments

# Committee on Finance and Taxation

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#### Vote Sheet

#### Bill No. 493

AN ACT TO ESTABLISH DESASTER ASSISTANCE PROGRAM FOR INDIVIDUALS WITH DISABILITIES AND OTHER PATH NTS BY ADDING A NEW ARTICLE 6 TO CHAPTER 41 OF TITLE 17 GCA

Committee Member	To Pass	Not to Pass	Abstain	Inactive File
A. C Biaz, Chairpersign				
M. Forbes, Vice Chairperson	. <u> </u>			
A. R. Unpingco, Ex-Officio				
E. Barrett-Anderson, Member				
J. M. S. Brown, Member			,,	
E. J. Cruz, Member				
L. F. Kasperbauer, Member				
A. A. C. Lamorena. V. Member				
C. A. Leon Guerrero. Member				
J. C. Salas, Member				
T. C. Ada, Member				
M. C. Chárfauros, Member				
N. B. S. M. Flores, Member	<u> </u>			

F. E. Santos, Member

### COMMITTEE ON FINANCE AND TAXATION Report on Bill No. 493 (LS)

AN ACT TO ESTABLISH DISASTER ASSISTANCE PROGRAM FOR INDIVIDUALS WITH DISABILITIES AND OTHER PATIENTS BY ADDING A NEW ARTICLE 6 TO CHAPTER 41 OF TITLE 17 GCA.

Introduced by:

Senators E. J. Cruz, J. C. Salas, L. F. Kasperbauer, Felix P. Camacho, and Elizabeth Barrett-Anderson.

#### PUBLIC HEARING:

The Committee on Finance and Taxation conducted a public hearing on Friday, March 13, 1998, starting at 9:00 a. m., to hear testimonies on Bill No. 493 (LS), AN ACT TO ESTABLISH DISASTER ASSISTANCE PROGBRAM FOR INDIVIDUALS WITH DISABILITIES AND OTHER PATIENTS BY ADDING A NEW ARTICLE 6 TO CHAPTER 41 OF TITLE 17 OF THE GUAM CODE ANNOTATED. The public hearing was held at the Vice Speaker's Conference Room.

#### MEMBERS PRESENT

The meeting was called to order by Vice Speaker Anthony C. Blaz, Chairperson of the Committee on Finance and Taxation. Committee and other members present were:

#### **TESTIMONY:**

Mr. John Santos Taitano, Deputy Director of Operations of DISID, submitted a written testimony, on behalf of DISID Director Joseph Artero-Cameron, strongly the enactment of Bill No. 493 (LS), with the following additional suggestions:

a. That the types of disaster for which this Fund could be utilized should include both "natural" and "anthropogenic" disasters:

- b. That assistance from this Fund should not duplicate comparable services available with such organizations as FEMA, the American Red Cross, and others;
- c. That there is a need to incorporate "assistive technology and other appropriate services provided by Allied Health Professionals" into the legislation.

#### FINDINGS:

The Committee finds the following:

- (1) That the suggestions of the DISID Director in his submitted testimony supporting Bill No. 493 (LS) are worthy of consideration; and
- (2) That the enactment of this legislation is essential for the well-being and peace of mind of individuals with disabilities.

#### **RECOMMENDATION:**

After considering the testimony submitted in favor of Bill No. 493 (LS), the Committee does hereby recommend to the Guam Legislature that Bill No. 493 (LS), AN ACT TO ESTABLISH DISASTER ASSISTANCE PROGRAM FOR INDIVIDUALS WITH DISABILITIES AND OTHER PATIENTS BY ADDING A NEW ARTICLE 6 TO CHAPTER 41 OF TITLE 17 GCA, as amended, be passed by the Committee on Finance and Taxation.

#### **PROFILE OF BILL NO. 493 (LS)**

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Brief Title:	"An Act to Establish Disaster Assistance Program for Individuals with Disabilities and other Patients"
Date Introduced:	Submitted to the Legislature for introduction on Wednesday, February 4, 1998, which will be officially ratified during the Second Regular Session of the 24 <sup>th</sup> Guam Legislature.
Main Sponsors:	Senators E. J. Cruz. J. C. Salas, and L. F. Kasperbauer.
Committee Referral:	Referred to the Committee on Finance and Taxation.
Public Hearing:	The Committee on Finance and Taxation conducted a public hearing of Bill No. 493 (LS) at the Vice Speaker's Conference Room on Friday, March 13, 1998, from 9:00 a.m.
Official Title:	AN ACT TO ESTABLISH DISASTER ASSISTANCE PROGRAM FOR INDIVIDUALS WITH DISABILITIES AND OTHER PATIENTS BY ADDING A NEW ARTICLE 6 TO CHAPTER 41 OF TITLE 17 GCA.
Mark up Meeting:	
Co-Sponsors:	Senators Felix P. Camacho and Elizabeth Barrett-Anderson and other Committee and other members who so desire.
Recommendation:	To pass.

**OVERVIEW AND INTENT:** 

Inspired by the onslaught of Supertyphoon Paka, and other such natural disasters which brought hardship to all residents of Guam, this Bill was introduced to provide immediate assistance specifically to persons with disabilities and other patients with additional needed dependence on medical equipment, medical supplies, and medications for subsistence, are especially burdened with the devastation of a disaster and are almost consistently incapable of immediate and speedy recovery because of the unusual predicament they are in. The Guam Legislature recognizes the need for immediate intervention for the preservation of health, safety, and welfare of these people.

#### SECTION ANALYSIS:

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Section 1. Legislative Finding and Intent. This section summarizes the intent stated above (under Overview and Intent).

Section 2. This section proposes to add a new Article 6 to Chapter 41 of Title 17 of the Guam Code Annotated, entitled "Individuals with Disabilities Disaster Recovery Fund," specifically to provide the following:

a. Section 41601 provides the creation of the "Individuals with Disabilities Recovery Fund."

b. Section 41602 provides the separation of this Fund from the General Fund.

c. Section 41603 specifies the Purpose of Expenditures that shall be authorized from this Fund.

d. Section 41604 authorizes the Director of DISID to dispense funds for the intended purpose.

e. Section 41605 designates the Director of DISID as administrator of this fund required to render semi-annual reports to the Governor and the Speaker of the Guam Legislature.

Section 3. Appropriation. This section appropriates \$100,000.00 from the General Fund for the purpose of this Article.

Section 4. Administrative Adjudication Law. The Director of DISID shall promulgate rules and regulations for the purpose of this Chapter through the Administrative Adjudication Law within thirty (30) days from enactment of this Bill.

Department of Integrated Services for Individuals with Disabilities (DISID)

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'entral Avenue, Tiyan, Guam 96913
 Tel: (671) 475-4646/7
 TTY: (671) 477-9183
 Fax: (671) 477-2892

March 13, 1998

Senator Anthony C. Blaz Chairman Committee on Finance and Totation 2 <sup>th</sup> Guam Legislature

#### RE: <u>Testimony for Bill Ne 493</u>

Håfa adai! My name i the Department of Integrated behalf of the Director, Josep to provide testimony on Bill program for individuals with 5. Chapter 41 of Title 17 of t

Bill No. 493 attempts people of Guam with disabitimes of a disaster. Furthern under the auspices of the Disabilities, to respond in a finimediate medical needs of

At this moment, I fee which I have questions and onderstood that this Fund mediate aftermath of a di of disaster for which this agueness and generic use ( ) encompass the full game ouch an interpretation of thi ersons' with disabilities no

Secondly, it is likew aluable source of assistannat the purpose of the Fur benefits afforded by other : Management Administratic hould only be utilized to 1 by other disaster and emergohn Santos Taitano, Depu ervices for Individuals wi Artero-Cameron, and the c b. 493, an Act that would esabilities and other patien Guam Code Annotated.

fill the gaps in services at es and other medical cond e, Bill No. 493 would alle partment of Integrated Simely and efficient mann rsons with disabilities.

hat I must point out some eservations. Firstly, it m to be safeguarded for v ter. What we need to mal nd can be utilized. The the term 'disaster' through of disasters, be they 'natu roposed bill would also al s.

e necessary to stress the i during emergency situatic is not to duplicate or repncies and organizations si and the American Red Cre 5 those truly in need and y cy organizations. Director of Operations of Disabilities (DISID). On re Department, I am here blish a disaster assistance by adding a new Article 6

assistance available to the ons during the very trying the Government of Guam, ices for Individuals with to the most pressing and

tions of Bill No. 493 with be clearly expressed anc **only** during and in the even more clear is the *type* epartment, because of the t the Bill, understands this ' or anthropogenic. Thus w for a greater coverage o

bortance of this Fund as a but it must be recognized e comparable services and as the Federal Emergenc , among others. The Fund o are determined ineligibl.

However, perhaps Fund can instead be utili and efficiency regardless the services/assistance p needs to be ironed out so to avoid confusion or ever

In the correspondent Cameron and Senator E Artero-Cameron made it and other appropriate s legislation. Assistive telecommunications for 'medical equipment and under the current langu medical equipment are c of individuals with disathem. As our experienwere among some of aftermath of the storm,

Such concerns ca be established by the Disabilities within thir we feel that it is imper the law so we can en contrary to or limiting reconsider its current 1 as to prevent confus hindering the efficier disabilities and other p

In summation, Disabilities is in supp passage into Guam p raised have been addre dated February 5, 199 ardo Cruz regarding the pressly clear the need to it ices provided by Allied technology devices suc deaf and trained pets, ar edical supplies." So, this of the Bill, covered by r so necessary and extrem ities; many cannot live or from Super Typhoon Pak identified needs of ind many such equipment wer

be addressed and articulat Department of Integrated days from passage of this ve that such concerns be re that the rules and rege law. Thus, it would be visions in the name of the 1 and misinterpretations, provision of services an ents during or after a disas

2 Department of Integrat t of the legislative intent ic law, but only after the ed and/or incorporated. d for the sake of immediacy rided elsewhere. This issue tisuse in the future.

between Mr. Joseph Arteroeation of Bill No. 493, Mr.
brporate "assistive technology ealth Professionals" into the as wheelchairs, crutches,
brg others, are not necessarily heans that they would not the,
c Fund. These types of romy important for the well-bring inction independently without as taught us, these equipment duals with disabilities in the ost or damaged.

in the rules and regulation to Services for Individuals with hapter, as required. However, corporated into the language of tions DISID develops are not bove the authors of this B.4 to sughness and specificity are so s I have demonstrated, from assistance to individuals with

Services for Individuals with Bill No. 493 and endorses its reas of concern that I have just

Un Dangkol

ha Si Yu'us Ma'ase,

John Santo

John Santos faitano Deputy Director, DISID

24th Guam Legislature Committee on Rules, Government Reform and Federal Affairs



Senator Mark Forbes, Chairman

# FEB 2 3 1998

#### **MEMORANDUM**

- TO: Chairman Committee on Finance and Taxation
- **FROM:** Chairman Committee on Rules, Government Reform and Federal Affairs
- SUBJECT: Referral- Bill No. 493

The above Bill is referred to your Committee as the principal committee. It is recommended you schedule a public hearing at your earliest convenience.

Thank you for your attention to this matter.

#### MARK FORBES

Attachment

SENT	R <sup>e</sup> :
SE.VL	10 - 1

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# FISCAL NOTE

# BUREAU OF BUDGET AND MANAGEMENT RESEARCH

Bill No. <u>493 (LS)</u> Amendatory Bill?:	Yes X	No	· <del>1</del>		Received: <u>Feb</u> Reviewed: <u>Ma</u>	ruary 24, 1998 rch 11, 1998
Department / Ager Total FY Appropri Bill Title (Pream	iation to Date: hble): <u>AN A</u> <u>VITH DISABILITI</u> <u>TITLE 17 GCA.</u>	<u>Joseph Arten</u> 34,401,801.0 (T_TO_EST 5 AND OT	O-Cameron, Di O ABLISH DIS HER PATIEN	ASTER ASS	ISTANCE PI	ROGRAM FOR ARTICLE 6 TO
Change in Law: <u>A</u>	dds a new Article (	5 to Chapter 4	1, Title 17 GC	4		
	resent Program Fun Decrea		Reallocati	on	No Chan	geX
Bill is For:	Operations	Capita	l Improvement		Other X	
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Program Cat Health and M	• •	INGLE-YEA General \$100,00	Fund:	UIREMENTS Othe	τ: 	Total: \$100,000.06
FUND: General Fund Other (TAF) Total	1/	2nd	3rd	4th	(Per Bill): 5th	Total:
Funds adequate to Agency / Person (	cover intent of Bil Contacted / Date Co	l° Ves N mtaoted:N	o / If No, ID / Rita Soton	addt <sup>*</sup> l. fuudinj nayor, ASO / M	g required? March 11, 1998	
FUND:	<u>POTEN</u> 1 st	<u>ITAL MULTI</u> 2nd	-YEAR REVE 3rd	<u>NUE (Estimat</u> 4:h	<u>ed):</u> 5th	Total:
General Fund Other Total	<u>N/A</u>				·····	
ANALYST: Ath	Uauzini ur R. Mariano	DATE: 7/11	198 DIREC	ror: Joseph	H. Riveta	DATE: MAR 1 7 1958
FOOTNOTES:	(					BBMR - F

1/: (See Attached Comments)

Fiscal Note Comments

<u>Bill No. 493 (LS)</u> proposes to sppropriate the sum of \$100,000 from the General Fund to a separate fund to be known as the Individuals with Disabilities Disaster Recovery Fund. The proposed legislation intends to establish a Disaster Assistance Program for Individuals with Disabilities and other patients for post-natural disaster assistance (i.e. medical supplies and equipment, medications, etc.) Based on the foregoing, the subject legislation proposes a definite fiscal impact. However, absent additional data, the actual fiscal impact can not be determined at this time. The proposed General Fund appropriation would have a direct effect on the already limited financial resources of the government of Guam (See Below).

Additionally, the Bureau is concerned with the Bill, in its current form, as it provides the opportunity for all qualified patients, not only those persons with disabilities, to apply for assistance. This may set pre-sedence for a greater number of individuals to seek such assistance thus necessitating additional funding for the program. Secondly, whereas the proposed Bill uses Supertyphoon Paka as an example of a 'disaster', there exists a myriad of other natural occurrences which can be construed as a "disaster". As such, it is important that language be clearly defined and extent of coverage be included in relative rules and regulations to ensure that funding be used appropriately. Failure to do so would result in excessive claims to the program and, ultimately to the government of Guam.

It should be noted that General Fund revenues available for appropriation, as adopted in Public Law 24-59, is \$353,292,790 (includes \$7,600,000 Autonomous Agency Fund, \$7,000,000 Use Tax and \$36,000,000 in Section 30 funds). The appropriations for FY1998 in P.L. 24-59 is \$346,128,092 plus continuing appropriations for debt service of \$2,504,141 for a total appropriation against of \$348,632,234. Pursuant to P.L. 24-59, surplus FY1998 revenues available for appropriations is \$4.6M.

However, it should be noted that the expected combined collection from both the Autonomous Agency Fund and the Use Tax is only \$3.0M, a reduction of \$11.6M (\$14.6 - 3.0 = \$11.6). As such, \$341,739,919 in revenue less \$348,632,234 in appropriations leaves an <u>expected</u> shortfall of (\$6.892,315) as of P.L. 24-59.